



# CHOICES FOR OUR FUTURE CITY

What We are Hearing: Indigenous Engagement  
**THE CITY PLAN**

November 2018–June 2019

**Edmonton**

## **Acknowledgements**

We acknowledge the traditional land on which Edmonton sits, the Territory of the Treaty 6 First Nations and the homelands of the Métis people. We would like to acknowledge and thank the diverse Indigenous peoples whose ancestors footsteps have marked this territory for centuries such as: Cree, Dene, Saulteaux, Nakota Sioux, Blackfoot, as well as the Métis and the Inuit. It is a welcoming place for all peoples who come from around the world to share Edmonton as a home. Together we call upon all of our collective honoured traditions and spirits to work in building a great city for today and future generations.

We would like to thank the Indigenous communities who participated in the engagement sessions. The contributions provided were greatly appreciated and it is hoped that the ideas, comments and input shared are reflected in these pages.





# EXECUTIVE SUMMARY

The City of Edmonton recognizes that Edmonton lies within both Treaty 6 Territory and Region 4 of the Métis Nation of Alberta, with Indigenous peoples making significant contributions to Edmonton's past, present, and future.

The following report provides an overview of the City Plan Project and its connections to four of the goals identified in ConnectEdmonton (Healthy City, Urban Places, Regional Prosperity and Climate Resilience) and one of Vision 2050's principles "connected."

From these goals and one principle, six City Plan Guiding Values were identified alongside five "Big City Moves." The Guiding Values and "Big City Moves" informed the development of Indigenous engagement questions and activities.

City Plan engagements with Indigenous communities started in early 2019. Engagement events included a regional workshop, individual meetings, university student engagement, and attendance at urban Indigenous events throughout the city.

From the Indigenous feedback key themes emerged which were then reviewed for alignment with the Guiding Values and "Big City Moves" to identify areas for future policy, opportunities and challenges.

As The City Plan project moves forward, the key themes from Indigenous engagement and public engagement will be used to inform and shape policy for The City Plan.

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# THE CITY PLAN OVERVIEW

As Edmonton verges on becoming a city of one million people, we need to look forward. We need to be ambitious in our outlook and clear in our intention. As Edmontonians, we make things happen; it is that drive that will push us beyond what we are today and help us plan and define our city at two million people. We need to plan together for the two million people who will choose Edmonton.

The City Plan is about people today but also about the people who are not yet here. It is about the young who will grow old in the community. It is about the future generations. It is about the people who make up this place – the Indigenous peoples, newcomers, settlers, investors, longtime residents and visitors. It is also about spaces and places and how we move around the city. It is about community and what we will need to do to together to grow, adapt and succeed in a resilient future city.

The City Plan is about making choices together. What do we want the city to be? How can we build better connections? Who will we become?

Engagements with Indigenous communities have started answering those questions and telling us what they value about our city.

# Building on ConnectEdmonton

Foundational to The City Plan are Council's four goals identified as part of ConnectEdmonton – Healthy City, Urban Places, Regional Prosperity and Climate Resilience – and one principal “connected”.

The core principle, Connected, drives all of the work for the goals:

- We create as a community to connect people to what matters to them
- We care about the impact of our actions on our social, economic, cultural, spiritual and environmental systems
- We serve those here today and those who come after us

<b>Healthy City</b> Edmonton is a neighbourly city with community and personal wellness that embodies and promotes equity for all Edmontonians.	<b>Urban Places</b> Edmonton neighbourhoods are more vibrant as density increases, where people and businesses thrive and where housing and mobility options are plentiful.	<b>Regional Prosperity</b> Edmonton grows prosperity for our Metro Region by driving innovation, competitiveness and relevance for our businesses at the local and global level.	<b>Climate Resilience</b> Edmonton is a city transitioning to a low-carbon future, has clean air and water and is adapting to a changing climate.
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These goals, alongside the current City Plan engagement, provided the foundation for the development of The City Plan's guiding values and city-building outcomes.

# City Building Outcomes

Twenty-four City Building Outcomes describe what conditions will emerge in Edmonton's future when Council's four goals are actualized considering the desired experiences of Edmontonians. These guiding values and associated city building outcomes were presented to, and received for information by, Urban Planning Committee in November 2018.



For a full-sized Guiding Values matrix reference or The City Plan, please visit the website at [www.edmonton.ca/thecityplan](http://www.edmonton.ca/thecityplan).

# Guiding Values

Six guiding values as shown in **Figure 1.0: City Plan Guiding Values** below, articulate how Edmontonians want to experience their future city. The guiding values, *Belong*, and *Live* were changed to *Connect* and *Community* respectively to make them more relevant to regional partners. The definitions are not City Plan definitions and were used only for the purpose of Indigenous engagement. Understanding the commonalities and differences in values between Indigenous communities and the City Plan is an important component in achieving alignment and maintaining respectful relationships, now and into the future as the City of Edmonton continues to grow.

Figure 1.0: City Plan Guiding Values

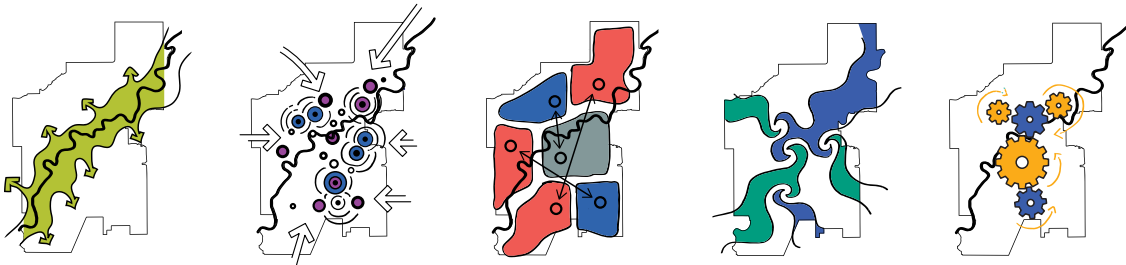




# Identifying the City Moves

The five Big City Moves, as shown in **Figure 2.0: Big City Moves**, are bold, visionary and coordinated directions to advance Edmonton's city-building outcomes, representing concrete and intentional areas of change designed to respond to community values as the city grows. The moves chosen should serve the community well regardless of whether we decline in population, or grow fast or grow slow.

**Figure 2.0: Big City Moves**



**GREENER  
AS WE GROW**

is about creating a city that is dedicated to preserving and protecting the environment through good design and conscious development decisions.

**A REBUILDABLE  
CITY**

Is about working with what we have today and adapting and re-imagining our built environment to meet the needs of the future. Edmonton actively enables redevelopment.

**A COMMUNITY OF  
COMMUNITIES**

is about building connections to welcome new residents and developing housing, recreation and employment centres that are within reach.

**INCLUSIVE AND  
COMPASSIONATE**

is city-making that supports human-centred design where people of all ages, backgrounds and abilities can not only survive, but thrive.

**CATALYZE  
AND CONVERGE**

is about developing new physical and economic opportunities for ideas, talent and investment to come together.

For additional information on each of the Big City Moves, please visit the website at [www.edmonton.ca/thecityplan](http://www.edmonton.ca/thecityplan).



# BACKGROUND

## 2.1 INDIGENOUS RELATIONS

The City of Edmonton is located within both Treaty 6 Territory and Region 4 of the Métis Nation of Alberta, and has been a gathering place and traditional territory of Indigenous peoples since time immemorial. The Edmonton metropolitan region is also home to over 75,000 Indigenous peoples<sup>1</sup> (First Nations, Métis, and Inuit) who have and continue to make significant contributions to the city's social, economic, and cultural prosperity.

The City is committed to engaging with Indigenous communities and peoples<sup>2</sup> when projects intersect with Indigenous interests and concerns. The City acknowledges that The City Plan project may be of interest to Indigenous communities and peoples, and believe in the importance of positive relationships with these communities within the spirit of the Memorandum Agreements. (See **Appendix A**).

An Indigenous Engagement Plan was developed to capture the reasons for engaging Indigenous peoples<sup>3</sup> in the development of The City Plan and the specifics of how that engagement will take place. Three core Indigenous audiences were identified as part of the Indigenous Engagement Plan: Urban Indigenous peoples (or Indigenous peoples), Regional Indigenous communities (or Indigenous communities), and Memorandum of Understanding (MOU) Partners. Indigenous peoples includes residents of the City of Edmonton who are Indigenous. Indigenous communities includes those First Nations and Métis peoples with expressed historical and cultural connections to Edmonton. MOU Partners are those organizations who are partners with the City through a Memorandum Agreement, including: the Enoch Cree Nation, the Confederacy of Treaty Six First Nations, and the Métis Nation of Alberta.

The beginnings of engagement with Indigenous communities in and around Edmonton started with the City's MOU Partners including Enoch Cree Nation, the Confederacy of Treaty Six First Nations, and the Métis Nation of Alberta. This process is part of the City's commitment to build and maintain connections with First Nations and Métis communities with historic and cultural connections to the land where Edmonton is now located.

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1 Based on the 2016 Federal Census of Aboriginal peoples living in the Edmonton Census Metropolitan Area.

2 The term Indigenous communities is used to refer to First Nations and Métis communities with expressed historical and cultural connections to Edmonton. The term Indigenous peoples is used to refer generally to individuals who self-identify as Indigenous and more specifically, to indigenous residents of Edmonton.

3 In the scope of this report, Indigenous peoples refer to those living in Edmonton, Regional communities, and MOU Partners.

## 2.2 PURPOSE OF INDIGENOUS COMMUNITY ENGAGEMENT

The purpose of engagement is to ensure Indigenous communities have the opportunity to be engaged, to share their perspectives about Edmonton's future, and provide opportunities to hear from the unique voices and experiences of Indigenous peoples.

Input received from the public, stakeholders, Indigenous communities and peoples, as well as, City policies, technical studies, research modelling and scenarios will be taken into consideration to produce The City Plan. Recommendations are presented to City Council and they will make the final decisions on how the City will proceed.

Edmonton has been a traditional gathering place for millennia, a place to build relationships and prosperity, and this continues to be the case. Today, Indigenous peoples are moving to Edmonton for housing, employment and other opportunities, and also for reasons beyond their control.

A component of Edmonton's growth will occur within our urban Indigenous population which has seen a nearly 50% increase between 2006 and 2016<sup>4</sup>, making Edmonton the second largest urban Indigenous population of the major cities in Canada.

## 2.3 CITY-WIDE ENGAGEMENT

Indigenous and city-wide engagement were completed in parallel. City-wide engagement included:

- Open call workshops
- Stakeholder meetings
- Community meetings
- Online survey
- Story walks

City-wide engagement results can be found in Choices for Our Future City: City-Wide Engagement, available on [www.edmonton.ca/thecityplan](http://www.edmonton.ca/thecityplan).

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4 2016 Federal Census for Aboriginal peoples, released on October 25, 2017.



# INDIGENOUS ENGAGEMENT

## 3.1 APPROACH

### 3.1.1 MEMORANDUM OF UNDERSTANDING PARTNERS

The City is committed to keeping Indigenous communities with historic and cultural connections to locations within city boundaries informed and engaged when projects intersect with Indigenous interests. To respect the Memorandum of Cooperation and Dialogue between the City and the Memorandum of Understanding (MOU) partners, the City initiated a conversation with a brief overview of the City Plan project and its purpose. The City also requested feedback regarding their perspectives of the project and how they would like to be engaged until the project completion in 2020.

The MOU partner meetings shared the importance of engaging the youth, Elders, women, and individuals experiencing marginalization. Concerns were raised about Indigenous peoples moving to Edmonton including racism, discrimination and barriers to employment. These are long-term issues that can inform the City Plan dialogue. The importance of relationships between the City and Indigenous Nations, communities, and peoples was expressed, as well as the importance of understanding culture and history, and the existing interconnections between the Indigenous Nations and communities and the City were also highlighted.

The City Plan project overview was provided by the City with a discussion on Guiding Values and the Big City Moves. The intent of these meetings was to understand the diverse values and priorities of the Indigenous communities which will be used to help inform the policies that will be created for the City Plan project



## 3.1.2 REGIONAL WORKSHOP

The City facilitated a Regional Workshop with an invitation to First Nations and the Métis communities to share their perspectives as regional partners on the City Plan Guiding Values and Big City Moves, as individuals who live, work, interact or visit Edmonton (or who may have family members or relatives who do). A total of 14 Indigenous communities and 45 representatives and members attended the Regional Workshop. Also in attendance were staff members from the City, and the City's Indigenous engagement consultant. During the workshop, the City observed the cultural protocols to create a positive environment for the participants.

The City provided an overview presentation on the City Plan, project timeline, updates, engagements, topics of interest to Indigenous communities and urban Indigenous peoples, and next steps.

**See Appendix B: City Plan Presentation.**

### WORKSHOP ACTIVITIES

The Indigenous communities participated in two workshop activities relating to City Plan Guiding Values and Big City Moves. A number of prompting questions were provided for each of the six Guiding Values and five Big City Moves. Tables were assigned a Guiding Value and Big City Move to start with and the group was given the opportunity to choose the next Guiding Value and Big City Move to discuss. Facilitators recorded the participants' responses to the prompting questions on coloured post-it notes under the applicable Guiding Value and Big City Move. A presenter was identified to share back one or two important points with the entire group.

Following the workshop, all raw data from the engagement activities was gathered and transcribed, thematically coded, and organized into question responses and key themes relevant to the City's Guiding Values, as laid out in the following sections of this report.

### 3.1.3 URBAN INDIGENOUS ENGAGEMENT

The City Plan Team reached out to engage urban Indigenous people and groups in Edmonton. Several Indigenous events were attended in the city to ensure opportunities were created to hear from the unique voices and experiences of urban Indigenous peoples. Worksheets were provided with questions relating to opportunities and challenges urban Indigenous peoples face as well the most important ideas to consider as Edmonton plans for the future. In addition, a children's worksheet was provided with questions relating to how Edmonton can make the city greener and more welcoming as well as the types of jobs children would like in the future (See **Image 1.0** below for examples). There was also space to draw what children think Edmonton will look like in the future.

**Image 1.0: Examples of Children's Worksheets**



In addition, an on-line survey was distributed in community bulletins/newsletters. There were 47 individuals who responded to the survey.

Following the workshops and on-line survey, all raw data from the engagement activities was gathered and scanned, the worksheets were transcribed, and thematically coded.



# WHAT WE ARE HEARING

The following is a summary of what was heard collectively at all of the engagement sessions, and may not be specific to any one Indigenous community.

## 4.1 KEY THEMES

### 4.1.1 MOU PARTNER THEMES

The following key themes emerged from the MOU Partner discussions:

THEME	SUMMARY STATEMENT
<b>Accessibility and Affordability</b>	<ul style="list-style-type: none"> <li>Provide accessible resources and increase affordability to access housing for Indigenous peoples living in the City including support for newcomers to the City.</li> <li>Acknowledge that Indigenous peoples will thrive when they can freely access their culture, language and traditional knowledge.</li> </ul>
<b>Cultural Awareness</b>	<ul style="list-style-type: none"> <li>Promote cultural awareness through education to highlight the positive contributions of Indigenous people, their culture and history, in order to address discrimination, misconceptions and stereotypes.</li> <li>Honour and commit to the Truth &amp; Reconciliation (TRC) Calls to Action, United Nations Declaration on the Rights of Indigenous peoples (UNDRIP) Recommendations and Missing and Murdered Indigenous Women and Girls Calls for Justice.</li> <li>Follow through on commitments to increase safety and uphold accountability to decrease racial crime.</li> <li>Respect and honour diversity of Indigenous communities.</li> </ul>
<b>Community Development and Employment</b>	<ul style="list-style-type: none"> <li>Provide opportunities to involve the youth, marginalized and underrepresented people on projects to increase their employability.</li> <li>Enhance supports for Indigenous entrepreneurs to promote their businesses and build employment networks to increase their visibility.</li> </ul>

THEME	SUMMARY STATEMENT
<b>Engagement</b>	<ul style="list-style-type: none"> <li>▪ Participation should include all members of the Indigenous communities, urban and regional, with emphasis on the youth including the Two-Spirited peoples.</li> <li>▪ Invite representation from Indigenous Youth Councils to share their perspectives, to help inform and create policies designed to support their success.</li> <li>▪ Provide engagement sessions that are meaningful and non-repetitive, and ensure participants have a clear understanding of the intent and expectations of why they're involved.</li> <li>▪ Provide ample information and details as a way of creating trust and respect, utilizing accessible language.</li> <li>▪ Design engagement sessions to enhance creativity and fun, and hosting these events at Indigenous communities.</li> </ul>
<b>Equity / Inclusion</b>	<ul style="list-style-type: none"> <li>▪ Acknowledge that Edmonton is located on Indigenous territory and Indigenous peoples want to be equal partners in the development of the City.</li> <li>▪ Indigenous Elders and Knowledge Keepers must be included in policy development to ensure their worldview is reflected and respected.</li> <li>▪ Increase opportunities for greater inclusion to promote feelings of ownership, pride and connection for Indigenous peoples.</li> <li>▪ Involve Indigenous communities currently developing their Comprehensive Community Plans to share knowledge and build respectful partnerships.</li> </ul>
<b>Relationships</b>	<ul style="list-style-type: none"> <li>▪ The MOU Partners acknowledge and appreciate: <ul style="list-style-type: none"> <li>▪ The strong relationships that are developing between the City and Indigenous communities.</li> <li>▪ Having the Edmonton Transit Service attend a pow-wow was very powerful.</li> <li>▪ The importance to continue the conversations with the City.</li> </ul> </li> <li>▪ Indigenous communities want to be invited to participate in City events and will reciprocate in kind.</li> </ul>
<b>Traditional Knowledge and Culture</b>	<ul style="list-style-type: none"> <li>▪ Advocate and provide opportunities to increase representation of Indigenous women and marginalized people on City projects.</li> <li>▪ Promote creativity of Indigenous peoples and utilize their artwork as a way to acknowledge and commemorate their history and culture.</li> <li>▪ Incorporate Indigenous languages, culture and traditional knowledge in all forms of communication and commemoration to demonstrate respect for Indigenous peoples.</li> </ul>



## 4.1.2 REGIONAL WORKSHOP THEMES

The following themes were identified as part of the Regional Workshop on April 24, 2019.

THEME	SUMMARY STATEMENT
<b>Acknowledge and Commemorate</b>	<ul style="list-style-type: none"> <li>Acknowledge Edmonton is located on Indigenous land and commemorate Indigenous history and culture.</li> </ul>
<b>Culture</b>	<ul style="list-style-type: none"> <li>Create public Indigenous gathering and event space(s) open to all Nations where Indigenous knowledge, traditions, heritage and culture can be learned, shared, and celebrated.</li> </ul>
<b>Education</b>	<ul style="list-style-type: none"> <li>Commit to reconciliation by preserving meaningful Indigenous sites, using commemorative naming practices and creating opportunities for public education on positive contributions of Indigenous people, their culture and history.</li> </ul>
<b>Funding</b>	<ul style="list-style-type: none"> <li>Develop sustainable funding for programs, services, and organizations that support Indigenous people.</li> </ul>
<b>Affordability and Accessibility</b>	<ul style="list-style-type: none"> <li>Improve quality, affordability and accessibility of health, housing, transportation and recreation services to address the wide variety and scale of needs of Indigenous people.</li> </ul>
<b>Safe Infrastructure and Service</b>	<ul style="list-style-type: none"> <li>Collaborate with Indigenous people to improve Indigenous safety by creating community supports and educating service providers on Indigenous culture and history.</li> </ul>
<b>Economic and Employment Support</b>	<ul style="list-style-type: none"> <li>Enhance supports for Indigenous businesses and create opportunities for Indigenous people to build employment skills and networks.</li> </ul>
<b>Environment and Resource Management</b>	<ul style="list-style-type: none"> <li>Integrate Indigenous values and knowledge with environmental management and stewardship practices to enhance environmental protection, sustainable waste management, and utilizing renewable resources.</li> </ul>
<b>Public Transportation</b>	<ul style="list-style-type: none"> <li>Collaborate with Indigenous people on public transportation service and design to create safe access for Indigenous people.</li> </ul>
<b>Wellness</b>	<ul style="list-style-type: none"> <li>Provide resources to build relationships and advance reconciliation and healing.</li> </ul>

### 4.1.3 URBAN INDIGENOUS ENGAGEMENT THEMES

The following key themes emerged from the online survey as well as the Urban Indigenous Engagement events:

<b>OPPORTUNITIES</b>	
What opportunities would you like to see for urban Indigenous peoples in Edmonton in the future?	
<b>THEME</b>	<b>SUMMARY STATEMENT</b>
<b>Cultural Access + Space</b>	<ul style="list-style-type: none"> <li>Provide opportunities to learn, access and commemorate Indigenous culture, language and traditional knowledge.</li> <li>Create a gathering space in the City and designate an area of the River Valley where Indigenous people can practice and teach their traditional ways</li> </ul>
<b>Affordable Housing</b>	<ul style="list-style-type: none"> <li>Provide more affordable and safe housing options for families, seniors and individuals with low income</li> </ul>
<b>Education, Programs and Training</b>	<ul style="list-style-type: none"> <li>Provide opportunities for ongoing training and mentoring programs especially for youth</li> </ul>
<b>Well-being and Medical Services</b>	<ul style="list-style-type: none"> <li>Provide greater access, support and services to medical services and Indigenous counsellors to increase overall well-being of the urban Indigenous community living in Edmonton.</li> </ul>
<b>Employment</b>	<ul style="list-style-type: none"> <li>Create more opportunities for employment by building employment skills, networks, providing job training as well as supporting local Indigenous businesses</li> </ul>
<b>Cultural Awareness</b>	<ul style="list-style-type: none"> <li>Include cultural awareness in education to enhance understanding of Indigenous experiences, diversity, issues, worldviews and perspectives</li> </ul>
<b>CHALLENGES</b>	
What are some of the challenges that urban Indigenous peoples face in Edmonton?	
<b>THEME</b>	<b>SUMMARY STATEMENT</b>
<b>Housing</b>	<ul style="list-style-type: none"> <li>Accessing affordable, low-income housing and the necessary supports required to become homeowners remains significant challenges for many urban Indigenous peoples throughout Edmonton.</li> </ul>
<b>Cultural Disconnection</b>	<ul style="list-style-type: none"> <li>Urban Indigenous peoples in Edmonton often feel isolated and disconnected to their culture, family, community, identity, spirituality and the land.</li> <li>Rebuild connections through community efforts and cultural programming.</li> </ul>
<b>Homelessness and Poverty</b>	<ul style="list-style-type: none"> <li>Many urban Indigenous peoples continue to experience poverty, homelessness and inability to access resources in Edmonton.</li> <li>Provide support for urban Indigenous peoples to access resources, services and affordable low income housing.</li> </ul>
<b>Racism and Discrimination</b>	<ul style="list-style-type: none"> <li>Racism and discrimination are challenges faced by the urban Indigenous population in Edmonton.</li> <li>Increase cultural awareness to address racism, stereotypes and misconceptions.</li> </ul>
<b>Unemployment</b>	<ul style="list-style-type: none"> <li>Unemployment continues to create challenges for urban Indigenous peoples in Edmonton.</li> <li>Create opportunities to increase employability through training, internships, networks and accessible resources for Indigenous youth and adults.</li> </ul>

<b>MOST IMPORTANT IDEAS</b>	
What do you think are the most important ideas for Edmonton to consider as it plans for the future?	
<b>THEME</b>	<b>SUMMARY STATEMENT</b>
<b>Social Support + Accessible Resources</b>	<ul style="list-style-type: none"> <li>▪ Increase accessibility to social supports and resources including safe, clean, and affordable low-income housing for the urban Indigenous population living in poverty and/or homeless.</li> </ul>
<b>Engagement + Relationship Building</b>	<ul style="list-style-type: none"> <li>▪ Engage with Indigenous peoples to inform processes and initiatives that represent their interests</li> <li>▪ Enhance relationship-building efforts with Indigenous communities</li> </ul>
<b>Design Considerations</b>	<ul style="list-style-type: none"> <li>▪ Collaborate and consider Indigenous peoples unique needs in the design of safe spaces, infrastructure and housing</li> </ul>
<b>Acknowledgement</b>	<ul style="list-style-type: none"> <li>▪ Continue to acknowledge and recognize the traditional lands, treaties and peoples as part of the reconciliation process</li> </ul>
<b>Cultural Awareness</b>	<ul style="list-style-type: none"> <li>▪ Increased cultural awareness and access to cultural programs are essential to both urban Indigenous peoples and non-Indigenous people in Edmonton.</li> </ul>
<b>Community Support</b>	<ul style="list-style-type: none"> <li>▪ Providing access to safe meeting places for community and cultural support to enhance well-being is important to urban Indigenous peoples living in Edmonton.</li> </ul>
<b>Education</b>	<ul style="list-style-type: none"> <li>▪ Affordable, year-round education, training and access to Elders are important for urban Indigenous peoples to achieve academic success.</li> </ul>
<b>Green Spaces</b>	<ul style="list-style-type: none"> <li>▪ Create more green spaces throughout the city and improve the walkability and safety of the neighbourhoods.</li> </ul>
<b>Employment</b>	<ul style="list-style-type: none"> <li>▪ Ensure Indigenous peoples have equitable access to jobs, training and employment opportunities</li> </ul>
<b>Security and Policing</b>	<ul style="list-style-type: none"> <li>▪ There needs to be an increase of security presence throughout the City that is respectful and inclusive of Indigenous peoples. There should be greater Indigenous representation in the police force and greater follow through/sentencing when crimes target Indigenous people.</li> </ul>

## 4.1.4 INDIGENOUS INPUT AND CITY PLAN POLICY MATRIX

Important themes emerged out of all of the Indigenous input the City received throughout its engagement. These themes have been presented below under each of the three groups, Urban Indigenous Peoples, Regional Indigenous communities, and MOU Partners. Upon review of each of the themes, 11 collective themes emerged which have been presented in **Figure 3.0, Indigenous Input and City Plan Policy Matrix** (see next page), and aligned with City Plan Guiding Values shown along the top of the figure and cross-referenced with policy intentions. These policies may change as the City Plan evolves.



Figure 3.0 Indigenous Input and City Plan Policy Matrix

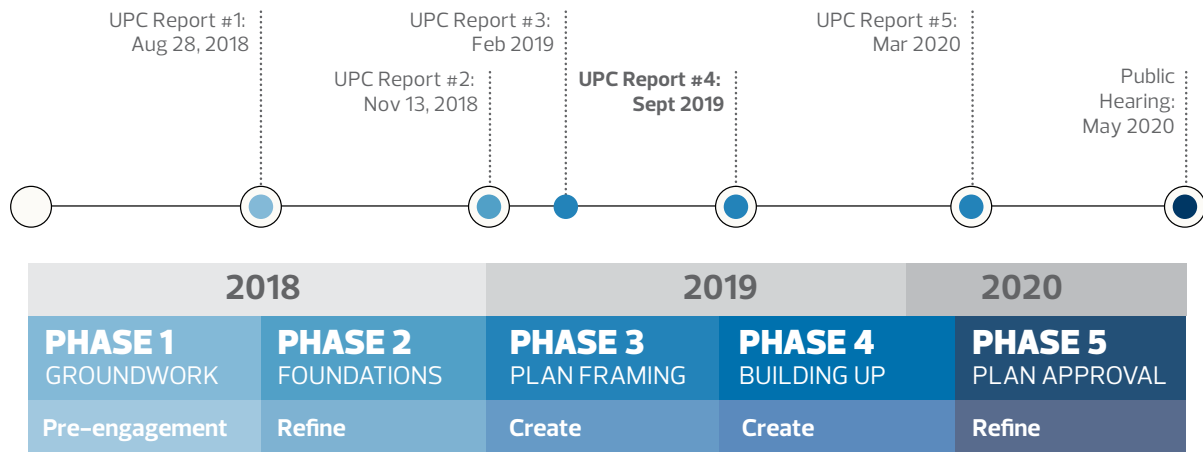
CITY PLAN: GUIDING VALUES						
INDIGENOUS INPUT	Belong	Live	Thrive	Access	Preserve	Create
<b>ACKNOWLEDGE AND COMMEMORATE</b> Acknowledge Edmonton is located on Indigenous land and commemorate Indigenous history and culture.	★ ★		★			
<b>CULTURE</b> Create public Indigenous gathering and event space(s) open to all Indigenous peoples where knowledge, language, traditions, heritage and culture can be learned, shared, and celebrated.		★	★		★	★
<b>EDUCATION</b> Commit to reconciliation by preserving meaningful Indigenous sites, using commemorative naming practices and creating opportunities for public education on positive contributions of Indigenous people, their culture and history.	★		★			
<b>FUNDING</b> Develop sustainable funding for programs, services, and organizations that support Indigenous people.				★		
<b>AFFORDABILITY AND ACCESSIBILITY</b> Improve quality, affordability and accessibility of health, housing, transportation and recreation services to address the wide variety and scale of needs of Indigenous people.	★ ★	★		★ ★		
<b>SAFE INFRASTRUCTURE AND SERVICE</b> Collaborate with Indigenous people to improve Indigenous safety and build respectful relationships by creating community supports and educating service providers on Indigenous culture and history.				★ ★		★
<b>ECONOMIC AND EMPLOYMENT SUPPORT</b> Enhance supports for Indigenous businesses and create opportunities for Indigenous people to build employment skills and networks.			★			★ ★
<b>ENVIRONMENT AND RESOURCE MANAGEMENT</b> Integrate Indigenous values and knowledge with environmental management and stewardship practices to enhance environmental protection, sustainable waste management, and utilizing renewable resources.	★				★ ★ ★	
<b>PUBLIC TRANSPORTATION</b> Collaborate with Indigenous people on public transportation service and design to create safe access for Indigenous people.				★ ★ ★		
<b>WELLNESS</b> Provide resources to build equitable relationships and advance reconciliation and healing.			★ ★			
<b>ENGAGEMENT AND INCLUSION</b> Meaningfully engage with Indigenous peoples to inform processes and policies and include all members of Indigenous communities, urban and regional, with emphasis on Elders, Knowledge Keepers and youth.			★ ★			

CITY PLAN: POLICY INTENTIONS*
<ul style="list-style-type: none"> <li>Promote the unique history, culture and identity that define Edmonton.</li> <li>Support and celebrate the distinct communities that contribute to Edmonton, its quality of life and unique sense of place.</li> <li>Support the ability of First Nations, Métis, and Inuit peoples to celebrate, grow and flourish.</li> </ul>
<ul style="list-style-type: none"> <li>Promote gathering spaces for culture, sports, recreation and entertainment opportunities to support both formal and informal uses.</li> <li>Support the ability of First Nations, Métis, Inuit peoples to celebrate, grow and flourish.</li> <li>Promote Edmonton's history and encourage a sense of local identity by preserving and enhancing heritage resources.</li> <li>Support the integration of arts and culture into the fabric of the city and its communities.</li> </ul>
<ul style="list-style-type: none"> <li>Promote gathering spaces for culture, sports, recreation and entertainment opportunities to support both formal and informal uses.</li> <li>Support equity among the diverse communities that contribute to Edmonton's sense of place, wellness and identity.</li> </ul>
<ul style="list-style-type: none"> <li>Ensure the accessibility of affordable services and amenities to all Edmontonians.</li> </ul>
<ul style="list-style-type: none"> <li>Promote personal and community wellness and connection through inclusive and welcoming neighbourhood places.</li> <li>Support the physical and mental health of Edmontonians by integrating housing, services, natural systems and amenities with active transportation networks.</li> <li>Ensure diverse and affordable housing options in all neighbourhoods to support social equity and meet the housing needs of all Edmontonians.</li> <li>Support mobility-as-a-right by providing safe, equitable and inclusive transportation options for Edmontonians of all ages, abilities, and incomes.</li> <li>Ensure the accessibility of affordable services and amenities to all Edmontonians.</li> </ul>
<ul style="list-style-type: none"> <li>Support safe and inclusive transportation options for Edmontonians of all ages, abilities, and incomes.</li> <li>Ensure safety of all users in the planning and design of city infrastructure, networks and spaces.</li> <li>Promote the co-creation of city-building solutions with communities through prototyping, partnerships and piloting.</li> </ul>
<ul style="list-style-type: none"> <li>Support safe and inclusive transportation options for Edmontonians of all ages, abilities, and incomes.</li> <li>Ensure safety of all users in the planning and design of city infrastructure, networks and spaces.</li> <li>Promote the co-creation of city-building solutions with communities through prototyping, partnerships and piloting.</li> </ul>
<ul style="list-style-type: none"> <li>Ensure Edmonton's air, land and water quality is safe and clean.</li> <li>Ensure the protection, enhancement, and opportunities for access to open space and the river valley and ravine system.</li> <li>Promote the conservation and restoration of natural systems to improve ecological connectivity and reduce habitat fragmentation.</li> <li>Ensure access to fresh, local food by enhancing opportunities for urban agriculture.</li> </ul>
<ul style="list-style-type: none"> <li>Support safe and inclusive transportation options for Edmontonians of all ages, abilities, and incomes.</li> <li>Ensure the accessibility of affordable services and amenities to all Edmontonians.</li> <li>Ensure that the transportation system prioritizes the efficient movement of people and goods within the Edmonton Metropolitan Region.</li> <li>Promote regional connectivity and shared prosperity through coordination, communication and advocacy.</li> </ul>
<ul style="list-style-type: none"> <li>Support dialogue and advance equity among the diverse communities that contribute to Edmonton's sense of place, wellness and identity.</li> <li>Support the ability of First Nations, Métis, and Inuit peoples to celebrate, grow and flourish.</li> </ul>
<ul style="list-style-type: none"> <li>Support dialogue and advance equity among the diverse communities that contribute to Edmonton's sense of place, wellness and identity.</li> <li>Support the ability of First Nations, Métis, and Inuit peoples to celebrate, grow and flourish.</li> </ul>

\* Note: Policy wording may be subject to change.

# 5.0 NEXT STEPS

The City Plan is a two year project and must be approved in conformance with the Edmonton Metropolitan Region Board by October 2020. This will include technical analyses, public and Indigenous engagement opportunities as well as regular Council check-ins with the Urban Planning Committee at key milestones.



The input received from Indigenous engagement will be shared back directly with the participating Indigenous community to facilitate verification and clarification of information. In addition, The City Plan Team will be circulating the draft plan and policies to Indigenous communities for review.

The City invites Indigenous communities to stay in touch. Please contact [thecityplan@edmonton.ca](mailto:thecityplan@edmonton.ca) for any questions/comments.

# APPENDIX A:

## **CITY OF EDMONTON MEMORANDUM AGREEMENTS**

### **Urban Aboriginal Declaration**

[https://www.edmonton.ca/city\\_government/documents/PDF/EdmontonUrbanAboriginalAccordDeclaration.pdf](https://www.edmonton.ca/city_government/documents/PDF/EdmontonUrbanAboriginalAccordDeclaration.pdf)

### **Edmonton Urban Aboriginal Accord**

[https://www.edmonton.ca/city\\_government/documents/UrbanAboriginalAccord.pdf](https://www.edmonton.ca/city_government/documents/UrbanAboriginalAccord.pdf)

### **Memorandum of Understanding between Enoch Cree Nation and the City of Edmonton**

[https://www.edmonton.ca/city\\_government/documents/PDF/MOUEnochCreeNationCOE.pdf](https://www.edmonton.ca/city_government/documents/PDF/MOUEnochCreeNationCOE.pdf)

### **Memorandum of Cooperation and Dialogue made between Confederacy of Treaty No. 6 First Nations and City of Edmonton**

[https://www.edmonton.ca/city\\_government/documents/MomoCooperationDialogueTreaty6COE.pdf](https://www.edmonton.ca/city_government/documents/MomoCooperationDialogueTreaty6COE.pdf)

### **Memorandum of Shared Recognition and Cooperation made Between Métis Nation of Alberta and City of Edmonton**

[https://www.edmonton.ca/city\\_government/documents/MemoSharedRecognitionCooperationMétisCOE.pdf](https://www.edmonton.ca/city_government/documents/MemoSharedRecognitionCooperationMétisCOE.pdf)

# APPENDIX B:

## **CITY PLAN PRESENTATION**

# THE CITY PLAN



## PRESENTATION OVERVIEW

- 1. WHAT IS THE CITY PLAN?**
- 2. PROJECT TIMELINE**
- 3. UPDATE ON CURRENT WORK**
- 4. URBAN PLANNING COMMITTEE (February 12)**
- 5. NEXT STEPS & ENGAGEMENT**





## WHAT IS THE CITY PLAN?



**Reflects Council's vision;** anchored in public engagement



**Depicts a spatial plan,** supports new growth opportunities



**Evidence-based,** progress tracking over time



**Defined priorities** and bold "big city moves"

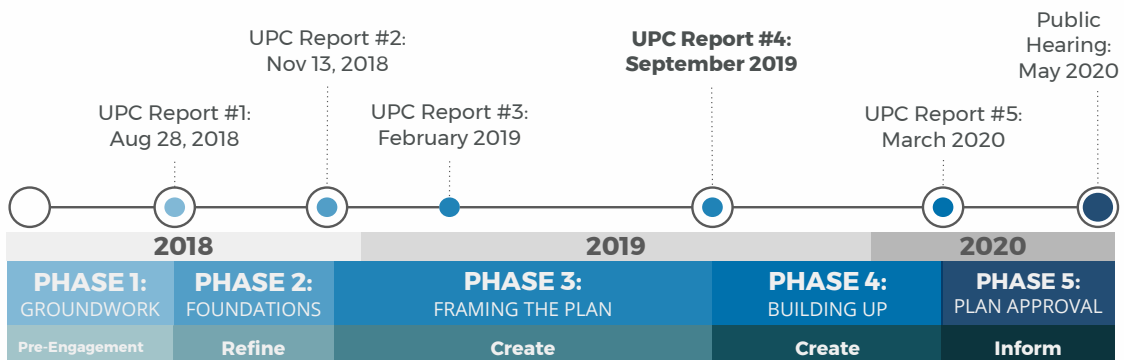


**Clear, simple** and easy to read and access via print and electronic media



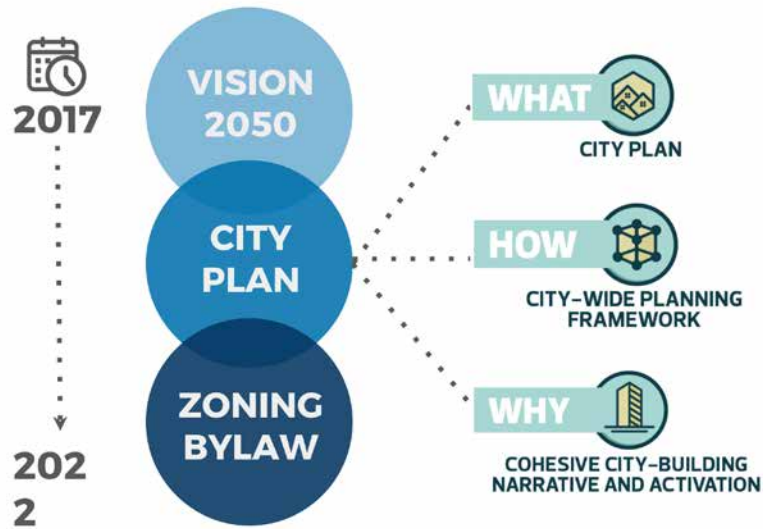
**'Evergreen' plan:** action plans continually renewed over the life of the plan, in line with budget cycles

## PROJECT TIMELINE



We are here

PHASE 1 - APPROACH & INTEGRATION



PHASE 1 - APPROACH & INTEGRATION

VISION 2050			
I	Healthy City	Urban Places	Regional Prosperity
II	<b>Guiding Values</b> <b>City Building Outcomes</b> What do you want from your city? How do you want to experience your city?		
III	<b>FUTURE CITY</b> Big City Moves: Attain	<b>ESSENTIAL CITY</b> City Fundamentals: Retain/Sustain	
IV	<b>SCENARIOS</b> Levers of Change		
V	<b>CONCEPTS</b> City wide, District, Site		
	<b>POLICIES</b>		
	<b>ACTION PLAN</b>		

What **choices** do we need to make to be a healthy, urban, and climate resilient city of two million people that supports a prosperous region?

## PHASE 2 - BUILDING FOUNDATIONS



### GUIDING VALUES

articulate how Edmontonians want to experience their future city

### CITY BUILDING OUTCOMES

describes what conditions will emerge in Edmonton's future when Council's four goals are actualized considering the residents' experience

## PHASE 2 - BUILDING FOUNDATIONS

	I WANT TO BELONG AND CONTRIBUTE	I WANT TO LIVE IN A PLACE THAT FEELS LIKE HOME	I WANT OPPORTUNITIES TO THRIVE	I WANT ACCESS WITHIN MY CITY	I WANT TO PRESERVE WHAT MATTERS MOST	I WANT TO BE ABLE TO CREATE AND INNOVATE
HEALTHY CITY	Edmonton fosters personal wellness and mental health by promoting connection for people of all ages and supporting those who feel isolated or vulnerable.	Edmontonians feel safe and secure in their communities and benefit from public spaces and infrastructure systems that support physical health.	Edmontonians are all busy & people who acknowledge and celebrate diverse cultures and welcome perspectives and experiences from around the world.	Edmontonians enjoy a vibrant, walkable, transit-oriented, barrier-free local economy and transportation systems.	Edmontonians protect and steward the natural environment, local biodiversity, agriculture and food systems, and cultural landscapes.	Edmonton's communities are diverse, dynamic and support innovation and efficiency.
URBAN PLACES	Edmontonians value their heritage and place.	Edmontonians have the ability to live in a place that meets their daily needs.	Edmontonians have the ability to live in a place that meets their daily needs.	Edmontonians feel closer to what they need and are supported by more walkable communities, safe transit modes, and greater connectivity across all travel modes.	Edmontonians invest in the maintenance and care of regionally significant ecological assets, natural resources, and infrastructure services.	Edmontonians are creative, develop and invest in new ideas and sectors that contribute locally and are recognized globally.
REGIONAL PROSPERITY	Edmonton's city design fosters a sense of place by celebrating our unique attributes, diversity and opportunities within the region.	Edmonton's infrastructure, businesses, schools, and services are sustainable, benefiting the city and region in turn.	Edmontonians have more opportunities to prosper and contribute to a growing, sustainable economy.	Edmonton's transportation system connects to residents and businesses, creating opportunities and supporting partner ships throughout the region.	Edmontonians invest in the maintenance and care of regionally significant ecological assets, natural resources, and infrastructure services.	Edmontonians are creative, develop and invest in new ideas and sectors that contribute locally and are recognized globally.
CLIMATE RESILIENCE	Edmontonians demonstrate shared leadership as stewards of their environment and investors in their community.	Edmonton is a leader in sustainable community design, development and living.	Edmonton supports a diverse economy by embracing services and technologies adaptable to the impacts of climate change.	Edmontonians benefit from improved public transit and high-quality active transportation networks which reduce GHG emissions.	Edmonton's natural and physical systems ensure security and resilience against extreme weather events and other environmental hazards.	Edmonton uses its economic strengths to foster innovation in technology, lead new initiatives and strengthen its future prosperity.

**POLICY DIRECTIONS**

## PHASE 3 - FRAMING THE PLAN



What could Edmonton at 2 Million be like?  
What ***strategic focus*** areas are necessary  
to realize a ***preferred future state***?

## PHASE 3 - FRAMING THE PLAN

**Key Deliverables**

1. **Preparation of 'Big City Moves'** and associated levers of change to provide future-focused orientation of plan
2. **Continue technical study**, modelling and evidence-based research to inform and educate
3. **Continued engagement** with public and stakeholder
4. **Preparation of draft concept plan** for land use and transportation
5. **Modernization** of current city-wide policy framework

## URBAN PLANNING COMMITTEE (FEBRUARY 12)

## Report Summary - Framing the Plan: City Moves and Levers

- Context for change:
  - Current Trends
  - Essential and Future City
- Public Engagement used to inform City Moves
- City Moves and Levers for Change
- Moving Forward

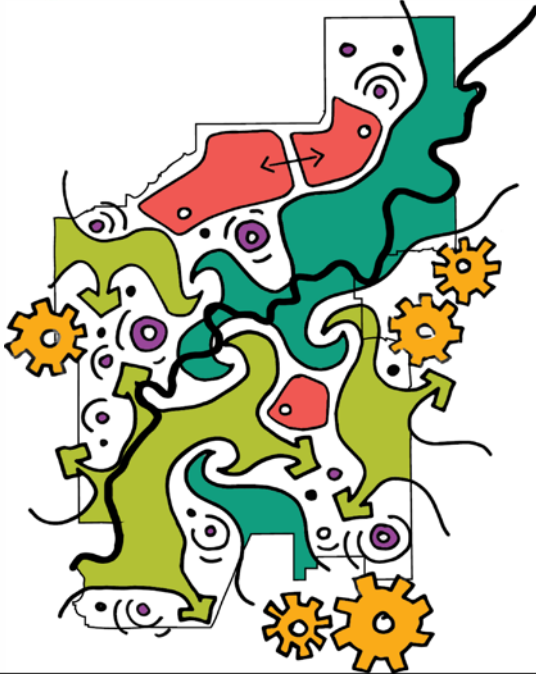


## EMERGENT THEMES FROM ENGAGEMENT

- Let's make a city with a **multi-modal, interconnected transportation network**
- Let's make a city with **identifiable urban villages**/districts/nbhd hearts
- Let's be a Treaty city
- Let's identify nodes and corridors to focus our activity and investment
- Let's create flexible policy that accommodates innovation
- Let's **increase the density of our city**
- Let's make buildings, blocks and streets for people
- Let's **focus on the river valley**
- Let's be a food city
- Let's be fiscally responsible
- Let's be a city of climate refuge



## BIG CITY MOVES



A **Big City Move** is a bold, visionary and coordinated direction to advance Edmonton's city-building outcomes.

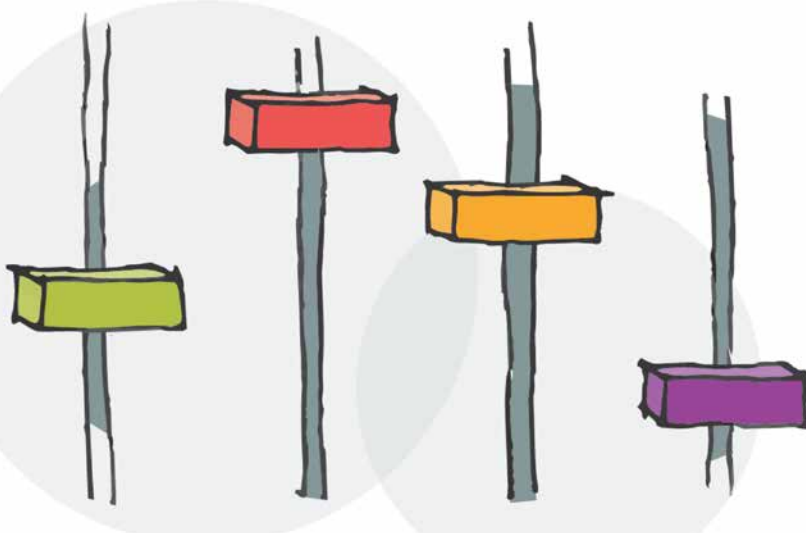
## LEVERS FOR CHANGE

POLICY

INVESTMENT

ADVOCACY AND PARTNERSHIPS

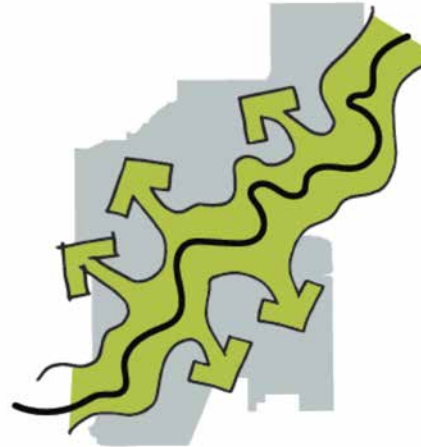
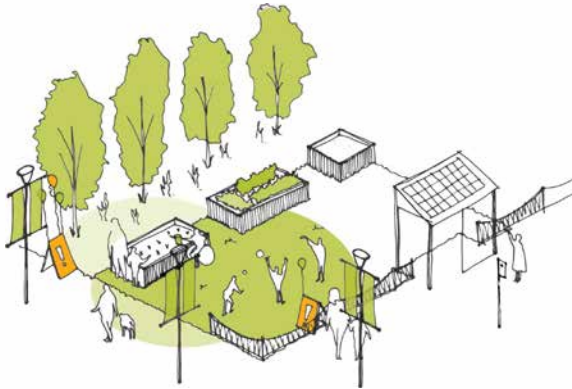
PRICING AND SUBSIDIES





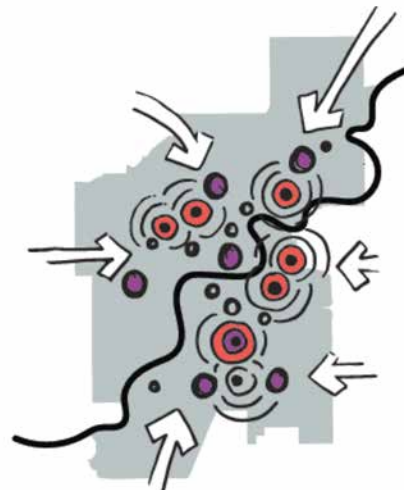
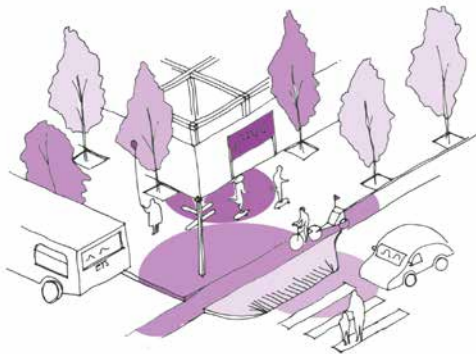
## GREENER AS WE GROW

Is about creating a city that is dedicated to preserving and protecting the environment through good design and conscious development decisions.



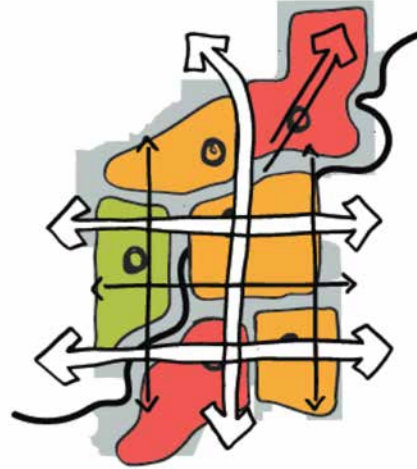
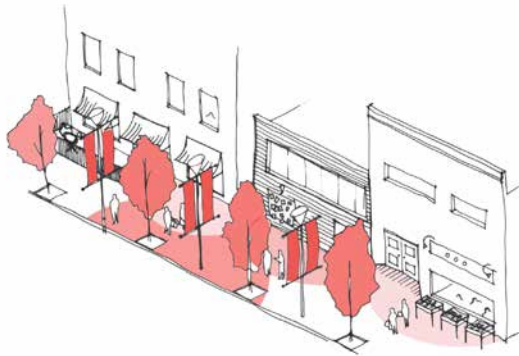
## A REBUILDABLE CITY

Is about working with what we have today and continuously adapting and re-imagining our built environment to meet the needs of the future. Edmonton actively enables redevelopment.



## A COMMUNITY OF COMMUNITIES

Is about building connections to welcome new residents and developing housing, recreation and employment centres that are within reach.



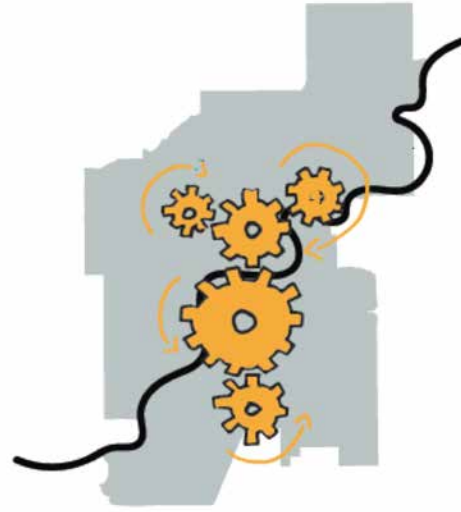
## INCLUSIVE AND COMPASSIONATE

Is city-making that supports human-centred design where people of all ages, backgrounds and abilities can not only survive, but thrive.

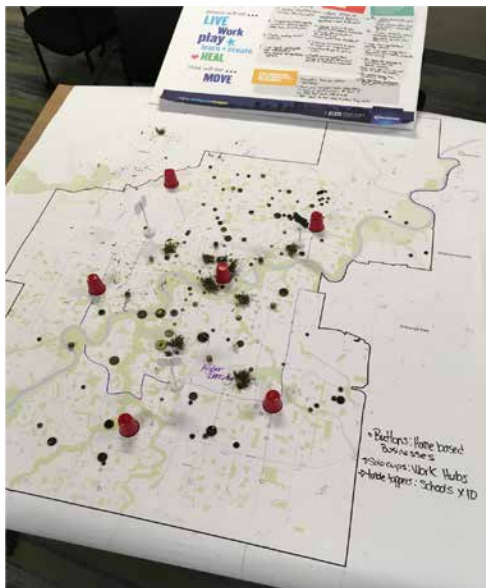


## CATALYZE AND CONVERGE

Is about developing new physical and economic opportunities for ideas, talent and investment to come together.



## THANK YOU



[www.edmonton.ca/thecityplan](http://www.edmonton.ca/thecityplan)

**Edmonton**